Town of Mount Desert Planning Board 1 2 **Planning Board Meeting Minutes** 3 Meeting Room, Town Hall 4 6:00 pm, May 11, 2017

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Public Present

Robert Clifford, Maureen McGuire, Peter Aylen, Judy Aylen, Carey Kish, Nat Fenton, Francoise Leyman, Ellen Brawley, Janet Ellis, Janet Leston Clifford, Earl Brechlin, George Gilpin, Pam Bowie, W. Keith Bowie, Jan Coates, Kelly O'Neill, Paul MacQuinn, Attorney for the Planning Board James W.J. Collier, Elizabeth Roberts, H. Scott Stevens, Attorney for the Aylens and the Shencavitz' Daniel Pileggi, Keaton Stevens, Brooke Stevens, Laurie Shencavitz, Gerry Shencavitz, Charlotte Singleton, Seth Singleton, Stephen Salsbury, Attorney for the Applicant Ed Bearor, Katie Foster, Emily Beck, Geoffrey Young, Jeff Gammelin, Andy Odeen, Antonio Blasi, Carol Korty, Bill Buchala, John MacDuffie, Marianne Buchala, Sharon Musetti

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Board Members Present

Chairman Bill Hanley, David Ashmore, Meredith Randolph, Dennis Kiley, Lili Andrews

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Also present were CEO Kimberly Keene and Recording Secretary Heidi Smallidge

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I. Call to Order

22 23 Chairman Hanley called the meeting to order at 6:05 pm.

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II.Quarrying License Application

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Public Hearing:

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A. Quarrying License Permit: 001-2014 **OWNER(S):** Harold MacQuinn, Inc.

OPERATOR(S): Fresh Water Stone & Brickwork, Inc. **AGENT(S):** Steven Salsbury, Herrick & Salsbury, Inc.

LEGAL REPRESENTATION: Edmond J. Bearor, Rudman Winchell

LOCATION: Off Crane Road, Hall Quarry

ZONE(S): Residential 2 **TAX MAP:** 007 **LOT**: 075

PURPOSE: To hear evidence, including public comment, on the issue of whether the use

is "grandfathered" (i.e., a lawfully pre-existing nonconforming use).

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Ms. Andrews confirmed adequate public notice. Abutters were notified. No conflict of interest was found.

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Attorney Collier provided a history of the process so far.

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Attorney Ed Bearor opined that the question of grandfathering should not be revisited. The review is only a few requirements away from being fully heard. It's been over two years since the Applicant submitted materials addressing the question of Grandfathering. He hoped at the least the Chairman would limit discussion to new information not previously submitted, and relevant to the question. Chairman Hanley agreed the submittals must be relevant to the issue of

Grandfathering.

Attorney Pileggi reminded the Board that a large amount of compelling materials has been submitted to show there is no lawful non-conforming use, due to lack of quarry operations. He hoped those materials would be addressed when making the decision.

Hall Quarry resident Carey Kish requested the Planning Board reconsider their decision on Grandfathering made at their September 16, 2014 meeting. He felt the decision was made prematurely and without careful review of the evidence. Additionally, Mr. Kish felt a review of the Minutes show the Board members had doubt about the decision. Mr. Kish read from transcripts of past Planning Board meetings that stated any decision could be reconsidered. He requested the Planning Board consider nullifying the Grandfathering decision. Mr. Kish submitted his comments for the record.

Attorney Bearor requested copies of any submittals. It was agreed to ensure he received those.

Hall Quarry resident Fran Lehman stated that regarding the LUZO, the moratorium ordinance, and the quarry ordinance, they were created to safeguard the residents of the Town. Ms. Lehman said homes have been selling at 20 – 40% below assessed value in Hall Quarry. Attorney Collier stated the point was not specific to grandfathering and therefore irrelevant.

Ms. Lehman noted that the moratorium ordinance was created because extraction had not been anticipated and, per the ordinance, not adequately provided for in the Town's LUZO. Ms. Lehman felt this supported the assertion that the quarry has not been active. Ms. Lehman submitted her comments for the record.

Hall Quarry resident and abutter Peter Aylen stated there were gaps of operation within the record of quarry operation longer than those allowed by the quarry ordinance. Mr. Aylen submitted his comments for the record.

 Hall Quarry resident and abutter Judy Aylen provided a review of how the decision of grandfathering was made. She pointed out two of the five Planning Board members abstained from the vote due to their doubts. No vote was ever taken on what the definition being used was. Ms. Aylen read from meeting transcripts, offering examples of what she felt was the Board's confusion over the definition of quarrying. Ms. Aylen felt the vote was hasty considering the confusion at the meeting. She requested the Board reconsider. Ms. Aylen submitted her comments for the record.

Hall Quarry resident Janet Leston Clifford provided several statements from past Minutes regarding continued use of the quarry, and the definition of Mineral Extraction including both extraction of stone from the bedrock and carrying away of stone. Ms. Leston Clifford presented the Applicant's chart showing the records of the quarry operation. Ms. Leston Clifford found the following:

- There is no mention of the word "extracted" in the chart during the time spanning 1974 2001.
- Extractions are noted on July 23, 2001, August 20, 2001, September 17, 2002, January

- 13, 2003, April 21, 2003, March 22, 2004, and May 4, 2004.
- There is a gap of 22 months with no note of extractions being made.
- Followed by 2 dates mentioning extraction.
- Followed by a gap of 27 months with no note of extractions being made.
- There are three more extractions noted.
- Then a gap of 17 months with no note of extractions being made.
- Freshwater Stone started using the quarry.

Ms. Leston Clifford noted that landowner testimony alleging the lack of extraction concurs with the chronological information she's found.

Hall Quarry resident Bob Clifford mentioned the "pink stone" noted by the applicant as having come from Hall Quarry. Mr. Clifford read meeting transcripts of Applicant Paul MacQuinn explaining that different colors of pink stone could come from quarries other than Hall Quarry. Mr. Clifford surmised that simply because a receipt made note of "pink stone", it did not mean it necessarily came from Hall Quarry. He felt that any "pink stone" slips in the record could not necessarily be confirmed as being from Hall Quarry.

Hall Quarry resident and abutter Gerald Shencavitz voiced his support of what others have already presented. He reminded the Board he submitted materials earlier in the application process. He pointed out a letter from 2009 that had been submitted by the Applicant to the Town announcing they would be quarrying, and it would be a quieter, cleaner operation. Mr. Shencavitz felt the fact that they felt obliged to submit such a letter supported the fact that the quarry had not be in recent operation.

Mr. Shencavitz referred to the quarry ledger presented to the Town and noted that over a tenyear period the top-line gross revenue was \$13,000.00. He felt this supported the fact that the quarry was not a large part of any company's revenue generation.

Mr. Shencavitz presented a chart showing the quarry activity. There was very little activity some years; as little as a single mooring stone in some instances. He pointed out some of the evidence was nothing more than memories of a purchase.

Mr. Shencavitz alleged the ledger the Applicant submitted shows retroactive updates.

Mr. Shencavitz noted that quarrymen were present at a meeting, however they were never asked when they worked at the quarry or when they stopped.

Regarding the point of economic recession brought up in a previous meeting, Mr. Shencavitz noted that during the housing booms of years past, there was no activity in the quarry. This shows the quarry's activity is not tied to economics.

- Mr. Shencavitz referred to pictures presented earlier to show that the quarry is not active.
- Mr. Shencavitz felt the Planning Board was overwhelmed with the information presented by the applicant. He said that the focus of the review and materials provided should be on the 10 15

years in question, and none of the additional information provided.

Hall Quarry resident Maureen McGuire stated that the quarry ordinance states that 100 cubic yards of material must be removed within a 12- or 18-month period to be considered active. There should be at least one piece of supporting paperwork for every 12- or 18-month period. The documentation provided does not show specifically what work was done and does not particularly prove the applicant was in the quarry. She felt the burden of proof was on the Applicant. Ms. McGuire presented her comments for the public record.

Hall Quarry resident Pam Bowie felt the vote granting Grandfathering status to the Applicant was premature. She stated that per the meeting recording, the Planning Board's attorney scripted the motion without Board direction. Ms. Bowie presented meeting transcripts she felt supported her feeling that Board Members were not confident in their position on the issue. Ms. Bowie pointed out that two Board Members abstained from the vote.

Ms. Randolph stated that she abstained because she was not sure of her position on the question. Since that time, she's attended Board training, and with that training realized she should have voted against in that circumstance.

Hall Quarry resident Kelly O'Neill introduced a database system called the Mine Data Retrieval Program. The program is an information database for miner safety showing hours worked. Ms. O'Neill thought it was created by OSHA. Ms. O'Neill made a review of the information in the database on the Hall Quarry site and the Mosquito Mountain site, another site belonging to the Applicant. The Hall Quarry site shows no hours of use, as reported to the database, in the quarry from 2003 to 2010. There are uses reported at the Mosquito Mountain quarry.

Attorney Collier asked if the Applicant is required to report hours to the program. Mr. Gammelin noted that if full-fledged quarrying were begun, they would report it to the appropriate government agency. The government agency would want to inspect the equipment to ensure safety. They would not be required to report if they were just taking a few stones.

Ms. Randolph noted the database information shows 841 hours recorded in 2016 in Hall Quarry. Mr. Gammelin noted the hours reported likely came from timecards. The hours are total man hours that include mileage and time in the quarry for each man involved. He estimated it was more like 300 hours, approximately.

Mr. Kiley noted there's only one hour cited in 2017. Mr. Gammelin noted it was a bookkeeper's hour.

Ms. O'Neill submitted aerial photos of both Mosquito Mountain and Hall Quarry. She stated that while perimeter changes to Mosquito Mountain are evident, there are no such changes to Hall Quarry. Additionally, plants have grown in. Ms. O'Neill felt these pictures supported the fact that there is no real activity in the quarry. Attorney Bearor asked if the pictures consider depth changes to the quarry. Ms. O'Neill felt a GIS specialist could tell.

Attorney Collier wondered if the Board should set a standard with regard to electronic submittals.

The Board felt it was not appropriate to do so at this point in the discussions. Ms. Randolph felt that if such parameters were going to be set, they should have been set prior to the meeting and not mid-discussion. Chairman Hanley noted hard copies were presented by Ms. O'Neill, in addition to the digital information submitted.

A short recess was called.

Hall Quarry resident Ellen Brawley requested the vote on Grandfathering be reconsidered, given that it was made without input from the residents.

Hall Quarry resident Carey Kish restated that the residents felt it necessary to review the statements to ascertain how the decision on Grandfathering was reached. He felt confusion and doubt was evident in the previous meetings' recordings. He hoped the decision on Grandfathering could be reconsidered.

Hall Quarry resident Seth Singleton stated the Planning Board's job is to protect and enhance public and private property values, and permit an increase in residences and recreational facilities and commercial enterprises which avoid public disadvantages. He felt the quarry does not follow these directives.

Hall Quarry resident and abutter Jan Coates noted that many of her comments echoed those already made. She submitted her letter to the Board for the public record.

Chairman Hanley asked for further public comment. There was no further public comment.

Attorney Bearor requested the opportunity to respond to the comments made. They would first require the time to review the comments. Chairman Hanley agreed the Board also would like to review and discuss the new information presented. Attorney Collier wondered if the Applicant's response could be written out and submitted beforehand, thus limiting the meeting time to discussion of the highlights. Attorney Bearor agreed.

Janet Leston Clifford stated that although Attorney Bearor stated Attorney Pileggi had a chance to respond to comments earlier, no other residents had the chance to respond to comments made, and Attorney Pileggi does not represent all Hall Quarry residents. She felt other Hall Quarry residents were not given the same opportunity to comment.

A submittal deadline and future meeting dates were discussed.

Mr. Clifford inquired whether the residents would have an opportunity to rebut or comment on any comments the attorneys make regarding tonight's submittals. He wondered why the attorneys appear to be getting the final word. Chairman Hanley felt the public would be allowed to make comment. Ms. Leston Clifford noted Applicant submittals would be added to the public record and residents could view those. Chairman Hanley felt that at some point there must be a demarcation point where no new information will be submitted.

Ms. Leston Clifford felt the definition of quarrying is in the ordinance. She stated it was outside

the Planning Board's purview to discuss what their definition was. Mr. Kiley noted the definition was not in place at the time of the Grandfathering discussions.

Ms. Leston Clifford asked when the public would have time to review the submittals and submit their own rebuttals.

Attorney Collier stated Attorney Bearor's submittal would only be a rebuttal to what has been submitted and not new information. There should be no reason to submit a rebuttal to his rebuttal. May 31st at the end of the business day was decided as the deadline for Attorney Bearor's rebuttal submission, and June 6th was decided as the date for the deadline for any other submittals. June 13th at 6:00 PM was the date of the next meeting.

VI. Adjournment

 MR. KILEY MOVED, WITH MS. RANDOLPH SECONDING, TO CONTINUE THE MEETING TO JUNE 13, 2017 AT 6:00 PM. MOTION APPROVED 5-0.

Meeting was adjourned at 8:49 pm.